



Republic of Mauritius



Ministry of Finance

PROCUREMENT POLICY OFFICE

ANNUAL REPORT
2024/2025

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Mission

To promote the development of a modern and efficient public procurement system for Mauritius based on international best practices through close monitoring, regular audits, review, capacity building and research.

Vision

A world class procurement system for Republic of Mauritius.

Strategic Objectives

1. Maximise economy and efficiency in public procurement and obtain best value for public expenditures.
2. Contribute to the economic development of Mauritius through an efficient public procurement system and capacity building.
3. Promote competition and foster participation in public procurement proceedings.
4. Provide equal opportunity and fair and equitable treatment to all suppliers and bidders.
5. Promote integrity, fairness, accountability and public confidence in the public procurement process.
6. Ensure transparency in the procedures, process and decisions relating to public procurement.



END QUARTER



END QUARTER



62.78

84.05

60.52

50.61

Quarterly

Monthly

Annual

500

1500

Foreword

It is with pride that we present the Annual Report for the financial year 2024–2025, reflecting our commitment to strengthening Mauritius' procurement system and ensuring public resources are managed with integrity, efficiency, and transparency.

Public procurement is central to good governance and sustainable development. The Public Procurement Act provides an institutional framework for the Procurement Policy Office (PPO), Central Procurement Board (CPB), Independent Review Panel (IRP), and procuring entities with the objectives of ensuring fairness, competition, and accountability. The Methodology for Assessing Procurement Systems - MAPS II Assessment (2021) acknowledged our progress while identifying critical areas for reform, including contract management, compliance monitoring, and data-driven oversight. Of particular significance, the assessment recommended replacing the existing electronic Procurement System (e-PS) and reviewing procurement legislation to address gaps and implement these recommendations. These insights continue to shape our strategic priorities.

In FY 2024–2025, the PPO achieved major milestones: promoting numerous framework agreements to streamline recurring procurements, conducting ISO-based quality audits, and strengthening procurement officers' skills through capacity-building initiatives while also providing training to suppliers and working on the long awaited reform on the public procurement legislative framework. Enhanced oversight and compliance mechanisms reinforced transparency and system integrity.

Looking forward, the PPO remains focused on modernising procurement practices, supporting SMEs and local enterprises, and embedding sustainability across all activities. Transparency, efficiency, and accountability will remain at the core of our work, ensuring Mauritius' procurement system meets the highest standards of excellence and public trust.

I extend my sincere appreciation to the PPO staff, stakeholders, and partners whose professionalism and collaboration make meaningful reform possible and contribute to the nation's development.

The Director

December 2025



Procurement









INVOICE

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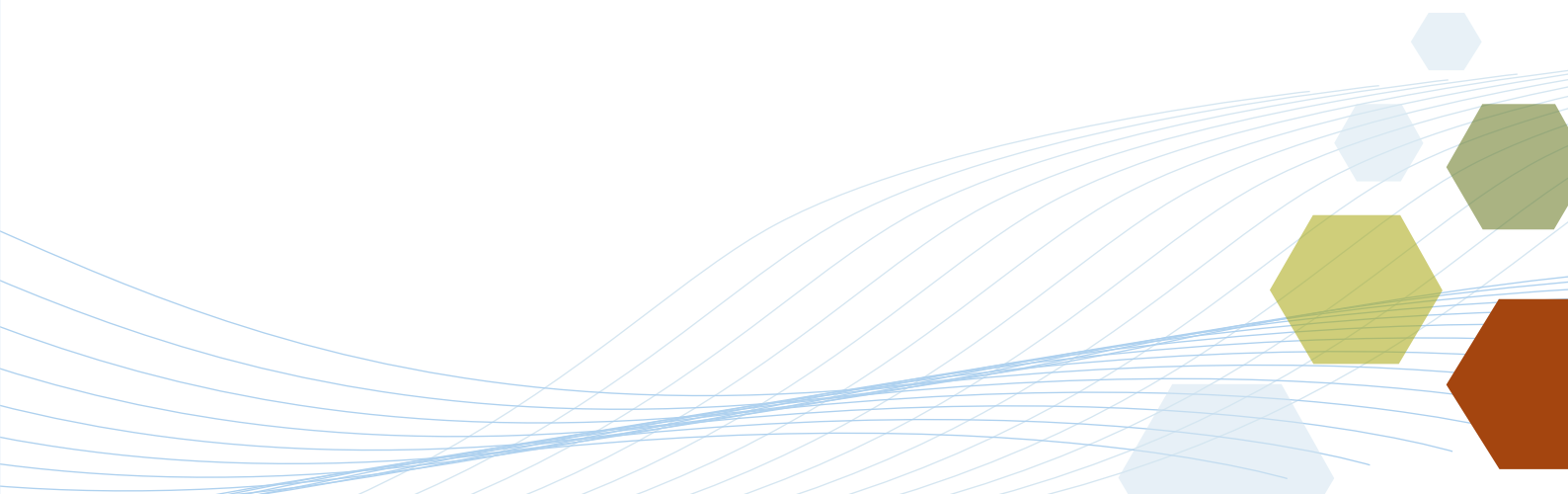


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The Report

The Report





1. Introduction

- 1.1** In line with section 7B of the Public Procurement Act (the Act), the PPO publishes an annual report, within six months of the end of each financial year, to present the activities carried out during the previous year.
- 1.2** During the financial year 2024–2025, besides performing its usual statutory functions, the PPO started the preparatory phase for the review of the procurement legal framework and for the replacement of the existing e-PS, which has reached the end of its economic life, as per the recommendations of the MAPS Assessment. Moreover, the consultancy assignment for the introduction of Sustainable Procurement in the construction sector ended with the submission of all deliverables including a road map, draft standard bidding documents and training of key participants.
- 1.3** More detailed information is provided in the next chapters.

2. The Procurement Legal Framework

- 2.1** Public procurement in Mauritius is governed by the Public Procurement Act (the Act), which draws from the earlier version of the United Nations Commission on International Trade Law (UNCITRAL) Model Law on Public Procurement and the World Bank Procurement Guidelines. The Act is supplemented by the following Regulations:
- a) Public Procurement Regulations 2008;
 - b) Public Procurement (Suspension and Debarment) Regulations 2008;
 - c) Public Procurement (Framework Agreement) Regulations 2013;
 - d) Public Procurement (Diplomatic Missions Mauritius) Regulations 2014;
 - e) Public Procurement (Electronic Bidding System) Regulations 2015; and
 - f) Public Procurement (Cancellation of Bidding Process) Regulations 2016.
- 2.2** The Act and its Regulations are subject to ongoing review to improve operational efficiency and to facilitate the adoption of new policies. As in previous years, amendments were introduced during the financial year through the Finance (Miscellaneous Provisions) Act 2024, alongside corresponding regulatory updates.
- 2.3** The PPO is mandated, inter alia, to formulate public procurement policies, including directives, procedures, technical notes, and manuals, for the implementation of the Act. It also acts as the focal point in guiding the Central Procurement Board (CPB) and public bodies to ensure consistency in applying the

Act and Regulations. In addition, the PPO regularly reviews the framework and submits recommendations to the Minister for amendments required to support new policy measures announced in the Budget Speech.

- 2.4** The procurement legal framework also includes the Build Operate Transfer (BOT) Projects Act and the Public Private Partnership (PPP) Projects Act. These Acts regulate BOT/PPP projects, under which the private sector designs, builds, finances, operates, and maintains facilities for a defined period, after which ownership may be transferred to the Government.

3. Public Procurement Institutional Structure in Mauritius

The Public Procurement Act (PPA) establishes the institutional framework for public procurement in Mauritius, and defines the roles and responsibilities in line with principles of fairness, transparency, competition, accountability, and value for money.

Further details are given in the following paragraphs.

3.1 Public Procurement Office (PPO)

- 3.1.1 The PPO is a procurement policy making and monitoring body. Administered by a Director and two members, it provides strategic direction, oversight, and technical guidance across the public sector.

3.1.2 Key functions of PPO include:

- 3.1.2.1 As an independent policy making and monitoring body, the PPO performs the following key functions:

- Formulation of procurement policies – issues instructions, procedures, manuals, and standard bidding and contract documents for all public bodies.
- Coordination and oversight – ensure consistency across public bodies, the Central Procurement Board, and the Review Panel, and monitors compliance with the PPA.
- Framework agreements – designate public bodies to manage framework agreements for themselves or on behalf of others.
- System improvement – recommends and supports measures to strengthen procurement processes, including e-procurement and planning systems.
- Capacity building – Designs and delivers training programmes for procurement officials, suppliers, and contractors.
- Stakeholder engagement – Seeks feedback from the business community to improve the procurement system.

- Advisory and reporting – Advises the Financial Secretary on financial delegation matters and submits annual reports to the Minister on the system's performance.
- Complaint handling – Addresses bidder or supplier complaints and provides guidance to public bodies or the Board.
- International cooperation – Engages with international institutions and manages foreign technical assistance related to procurement.
- Other assigned duties – Carries out any additional functions as assigned by the Financial Secretary.

3.2 Central Procurement Board (CPB) – Independent Evaluation and Award

3.2.1 The CPB is an independent body tasked with the conduct of major procurements above defined thresholds.

Its main functions include:

- Setting internal procedures to guide and ensure compliance in its operations.
- Reviewing and approving bidding documents submitted by public bodies.
- Receiving and publicly opening bids to ensure transparency.
- Appointing bid evaluation committees from a list of qualified evaluators and overseeing the evaluation process.
- Reviewing evaluation reports to either approve contract awards or request re-evaluation when necessary.
- Examining contract amendments or variations that increase contract value and deciding whether to approve, reject, or request a new recommendation.

3.3 Independent Review Panel (IRP) – *Redress Mechanism*

3.3.1 The Independent Review Panel serves as an independent administrative review panel that reviews complaints and appeals from bidders regarding public procurement processes.

3.3.2 The IRP provides a review mechanism to deal with complaints submitted by aggrieved bidders.

3.3.3 Functions of the Review Panel include:

- Reviewing complaints and appeals submitted by aggrieved bidders.
- Providing impartial and independent rulings based on facts and law.
- Upholding fairness, transparency, and equal treatment of bidders.
- Issuing binding decisions, which can only be challenged through judicial review.

3.4 Project Management and Contract Administration Unit

3.4.1 The Project Management and Contract Administration Unit (PMCA) is a Unit newly established under the PPA to –

- ensure that projects are implemented in a timely manner, within approved costs and meet the expected outcomes; and
- provide advice to public bodies in respect of project management and contract administration.

3.5 Public Bodies (PBs) – *Operational Units*

3.5.1 Procuring entities are the ministries, departments, local authorities, and statutory bodies responsible for the day-to-day planning and execution of public procurement.

3.5.2 Responsibilities include:

- Preparing annual procurement plans consistent with approved budgets.
- Conducting procurement processes (within the prescribed amount).
- Drafting bidding documents and ensuring fair competition.
- Managing contracts, monitoring performance, and ensuring delivery of goods, works, and services.
- Reporting procurement activities to the PPO for monitoring and evaluation.

3.6 Oversight and Accountability Bodies

3.6.1 To strengthen checks and balances, several oversight institutions complement the procurement framework:

- National Audit Office (NAO): Conducts independent audits of procurement expenditures, efficiency, and compliance.
- Internal Control: Ensures compliance with procurement procedures and detects irregularities through continuous monitoring and internal audits within public bodies.
- Public Accounts Committee (PAC): Provides parliamentary oversight by examining procurement-related audit reports and holding public officials accountable.

3.6.2 These institutions ensure ex-post accountability, detecting systemic weaknesses and recommending reforms.

4. Procurement Policy Measures for the Year 2024-2025

4.1 Under the **2024–2025 National Budget**, several measures were announced to modernise and strengthen the public procurement system. While not all measures could be implemented within the financial year, the following key initiatives have been effectively carried out:

- Amend the Public Procurement Act to –
 - i) provide for the setting up of a Project Management and Contract Administration Unit
 - ii) simplify the process for suspension and debarment of bidders and suppliers following the introduction of the performance rating mechanism;
 - iii) clarify the process of performance rating and exclusion of bidders who have defaulted in performing contracts;
 - iv) allow suspension of a bidder concurrently with the issue of the notice of proposed debarment;
 - v) clarify that the Independent Review Panel (IRP) is an administrative review body;
 - vi) require the Central Procurement Board to attend hearings in respect of an application for review for a major contract;
 - vii) require any unsatisfied bidder to file an application for review at the IRP when the latter feels aggrieved and resort to any court action if the bidder still feels aggrieved after the issue of a decision of the IRP; and
 - viii) allow for a threshold to be prescribed for the performance of due diligence on the ultimate owners of a company selected for the award of a contract;
- for PPO to issue directives to request public bodies to submit, on a quarterly basis, reports in relation to contracts awarded to local companies, including those labelled Made in Moris. Consequently, the information compiled will be published on the website of the PPO; and
- to amend the Public Procurement Regulations, amongst others, to allow for the direct procurement of small amount of non-recurrent goods and to align its threshold to that of small works, repairs and maintenance services.

5. Institutional Collaboration

5.1 Training of Public Officials in Project Management and Contract Administration

5.1.1 To give effect to a budgetary measure aimed at strengthening the public procurement system, enhancing efficiency in public expenditure, and ensuring the timely implementation of capital projects, the PPO, in collaboration with the University of Technology, Mauritius (UTM), launched a six-month Postgraduate Certificate in Project Management and Contract Administration on 27 April 2023. Under this initiative, 29 officers from various public bodies were sponsored by the PPO. The first cohort completed the programme in November 2023.

5.1.2 A second batch comprising 27 officers from key ministries and public bodies joined the programme in October 2024.

6. Cases filed at the IRP

6.1 The table below provides an overview of the **number and outcome of cases filed before the IRP from 2015 to 2025**, showing trends in decisions made on merit, without merit, or cases withdrawn by applicants.

Details	2015	2016 (Jan-June)	2016/ 2017	2017/ 2018	2018/ 2019	2019/ 2020	2020/ 2021	2021/ 2022	2022/ 2023	2023/ 2024	2024/ 2025
No. of cases	35	15	32	25	16	22	21	33	16	16	10
Merit	15	3	12	11	8	4	7	11	4	5	2
No Merit	15	5	12	10	4	13	14	20	10	11	6
Withdrawn	5	6	8	3	4	5	-	1	-	-	1
Cancelled by Public Body	-	-	-	-	-	-	-	-	-	-	-
Outside delay	-	1	-	-	-	-	-	-	2	-	-
Application not entertained	-	-	-	1	-	-	-	1	-	-	1

Table 1

Trend Analysis of Independent Review Panel (IRP) Cases by Outcome, 2015–2025

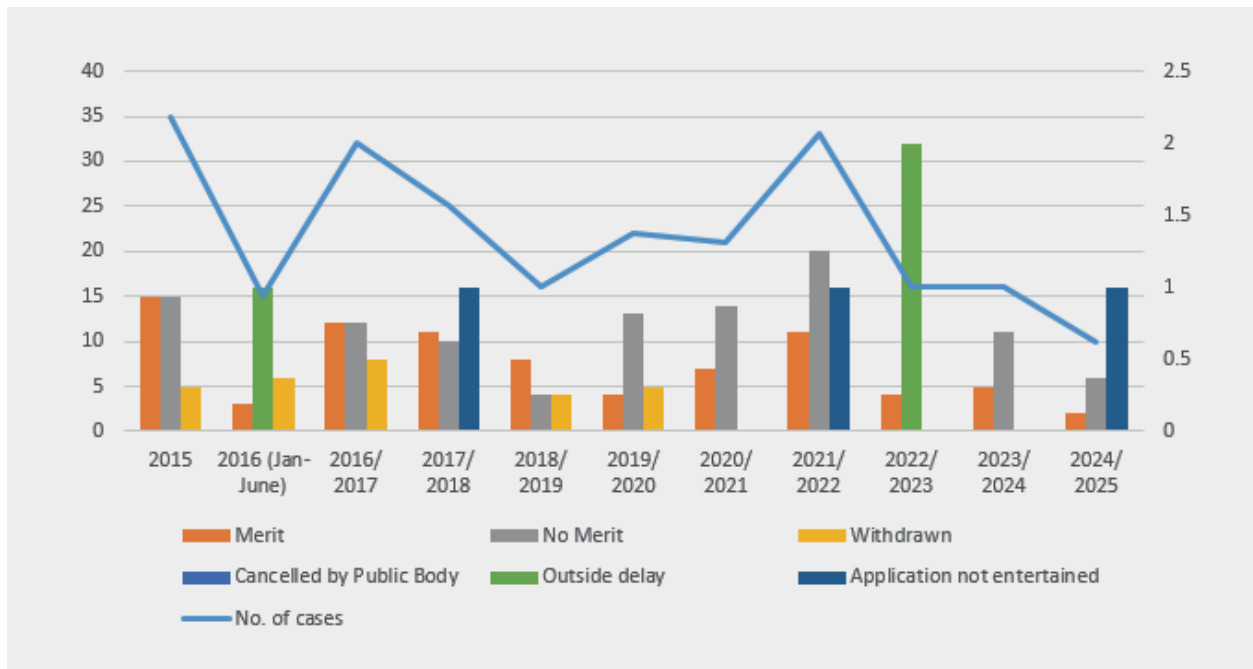


Figure 1

6.2 Analysis of the above data indicates the following trend:

- a decreasing trend in appeals, with most cases found to have no merit;
- merit cases remain consistently low, while withdrawn cases are rare; and
- the lowest total cases in 2024/2025 suggest improved compliance or procedural efficiency.

7. Sustainable Procurement Greening of the Public Sector

7.1 The PPO has published e-Standard Bidding Documents (e-SBDs) for the Sustainable Procurement of vehicles, personal computers and laptops, paper, and cleaning materials on its website for use by Public Bodies since January 2025. These standard bidding documents incorporate Sustainability Criteria and a dedicated Sustainability Schedule tailored for each of the four categories of goods mentioned above.

7.2 Furthermore, the SBD for the procurement of vehicles includes the use of Life Cycle Costing (LCC) as part of the evaluation process. It is also noted that the corresponding templates have been uploaded on the e-PS for use by Public Bodies.

- 7.3** JV Spritz and Ecosis (Mtius), a consultancy firm was appointed by the PPO to develop a policy framework on SPP for the construction sector. The Consultant has submitted both the policy framework and a customised e SBD, which are currently under review.

8. Greening of Public Sector

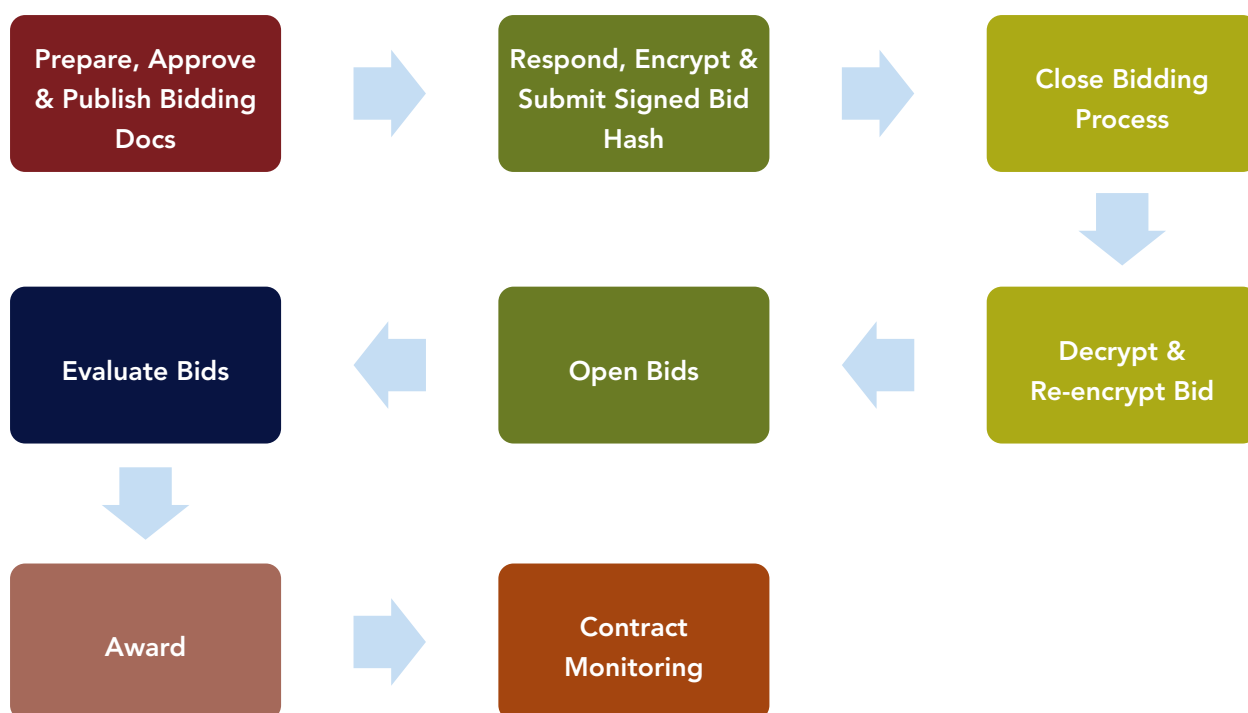
- 8.1** In September 2024, the Ministry of Environment, Solid Waste Management and Climate Change held a Workshop on Greening the Public Sector to enhance the capacity of Green Cells. The PPO made a presentation on Sustainable Public Procurement in the construction sector and introduced new Standard Bidding Documents for the sustainable procurement of vehicles, IT equipment, cleaning materials, and office paper.
- 8.2** To support the uptake of sustainable products, the Ministry conducted a market survey of local green suppliers, who were subsequently encouraged to register on the PPO's e-Procurement system, facilitating their engagement in green procurement initiatives.

9. Circular Economy

- 9.1** In May 2025, the Ministry of Environment, Solid Waste Management and Climate Change, serving as the National Focal Point on Circular Economy, submitted a proposal to UNEP seeking support for Policy 76, mandated under the national Circular Economy Roadmap (2024-2030) and focuses on the development of a national policy on circular public procurement. The proposal aims to support the creation of the national policy, build internal capacity, develop circular criteria, pilot circular tender processes, and mainstream circular procurement. In line with this, the PPO submitted the Terms of Reference for the recruitment of a consultant to implement Policy 76.
- 9.2** Additionally, the Construction Industry Authority (CIA) serves as the lead agency for the "Construction and Real Estate" focus area under the Circular Economy platform. The PPO has been designated as the implementing body for Policy 18 of the roadmap, which entails developing minimum environmental criteria for circular procurement in public buildings and infrastructure.

10. Electronic Public Procurement System (e-PS)

- 10.1** The current e-PS is a web-based information platform hosted within the Government Data Centre, accessible via the URL eproc.publicprocurement.govmu.org, and it encompasses the entire spectrum of public procurement processes in alignment with the prevailing Public Procurement legislation, ensuring compliance at every step.



10.2 Since its launch in September 2015, public body officers have been trained and supported to use the e-Procurement System. There are currently 205 public bodies in Mauritius under the Public Procurement Act 2006. Due to limited resources for segregating duties, the strategy focused on on-boarding high-spending public bodies first, as they account for the major part of procurement volume and value. This approach ensured the e-PS would handle most public procurement.

10.3 In the July 2020 Budget Speech, the government announced that the use of the e-PS shall become mandatory for 55 high-spending public bodies as from 21 August 2020 and for all public bodies as up to 31 December 2025.

10.4 A metric, called the Procurement Transformation Index, PTI, was devised for measuring the adoption of e-PS.

$$PTI_{\text{volume}} = \frac{\text{Number of procurements processed by the Public Body on ePS}}{\text{Total number of procurements processed by the Public Body}}$$

10.5 PTI for ministries and departments is measured every quarter by Public Sector Business Transformation Bureau and reported to Cabinet.

10.6 Use of e-PS

10.6.1 Adoption of the e-PS among public bodies steadily increased from 2015 until July 2020. From July 2020 to June 2021, there was a sharp rise in both transaction volume and public bodies using the platform, driven by the government's mandate for e-PS. This led to more public entities adopting the system, along with increases in electronic Invitations for Bids, bid submissions, and supplier registrations, as shown in the graphs below.

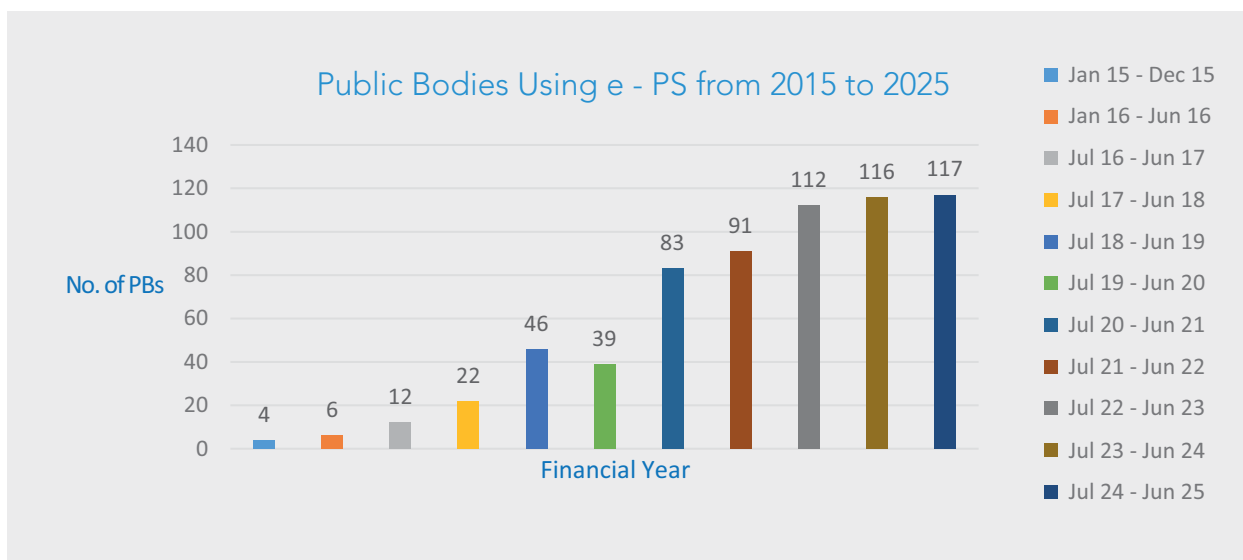


Figure 2

10.6.2 In financial year 2024/2025, out of 205 public bodies, 117 public bodies on-boarded the e-PS.

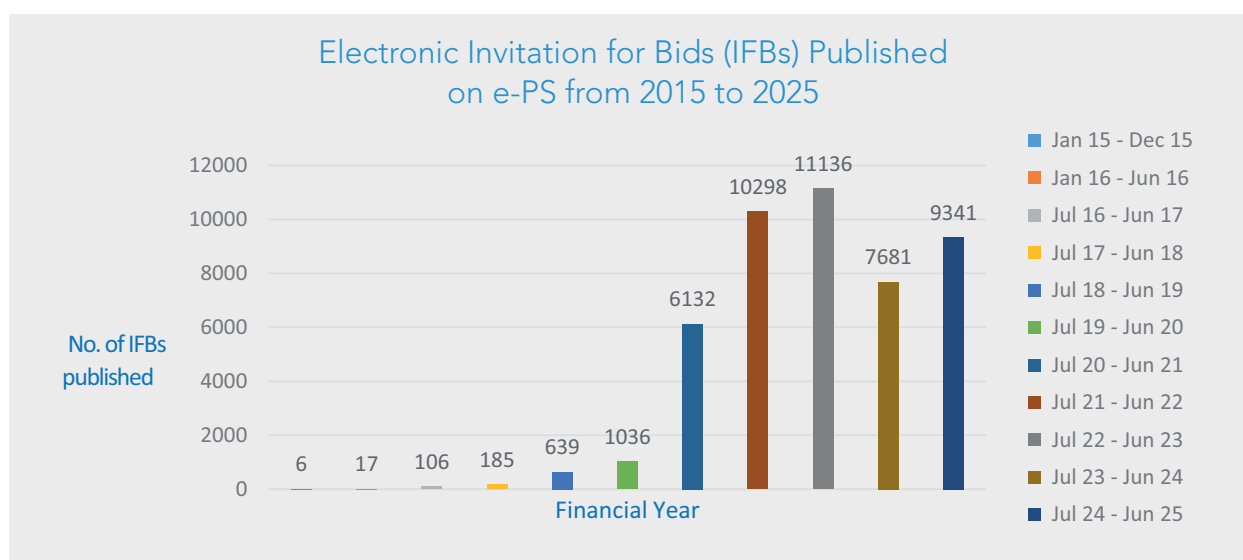


Figure 3

- 10.6.3 For the same financial year, the 117 public bodies carried out their procurement activities on the e-PS platform, during which 9,341 electronic Invitations for Bids (IFBs) were issued, resulting in 23,554 electronic bid submissions

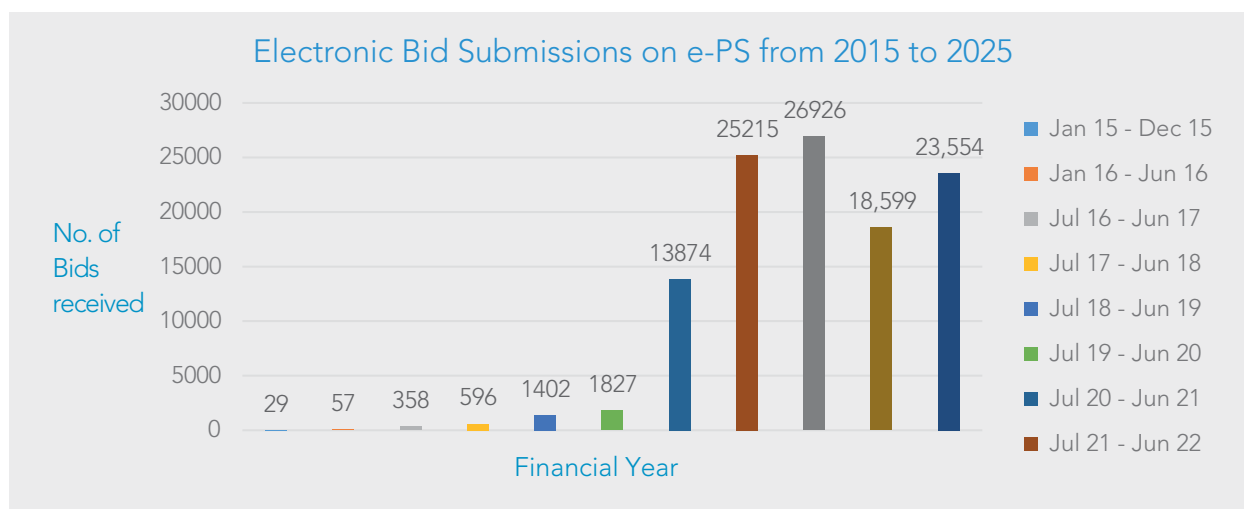


Figure 4

- 10.6.4 To enhance the functionality of the e-PS, the PPO envisages integrating three additional modules: Challenge and Appeal, Contract Monitoring, and Reverse Auction. These enhancements are poised to further elevate the system's capabilities and to manage the procurement process.
- 10.6.5 The e-PS reduces costs for bidders by eliminating the need for printed bidding documents. With just a computer, internet, and a Digital Signature Certificate (Rs500/year from MauSign), suppliers can easily participate. The growing number of registered suppliers reflects the system's increasing popularity, as shown in the data below.

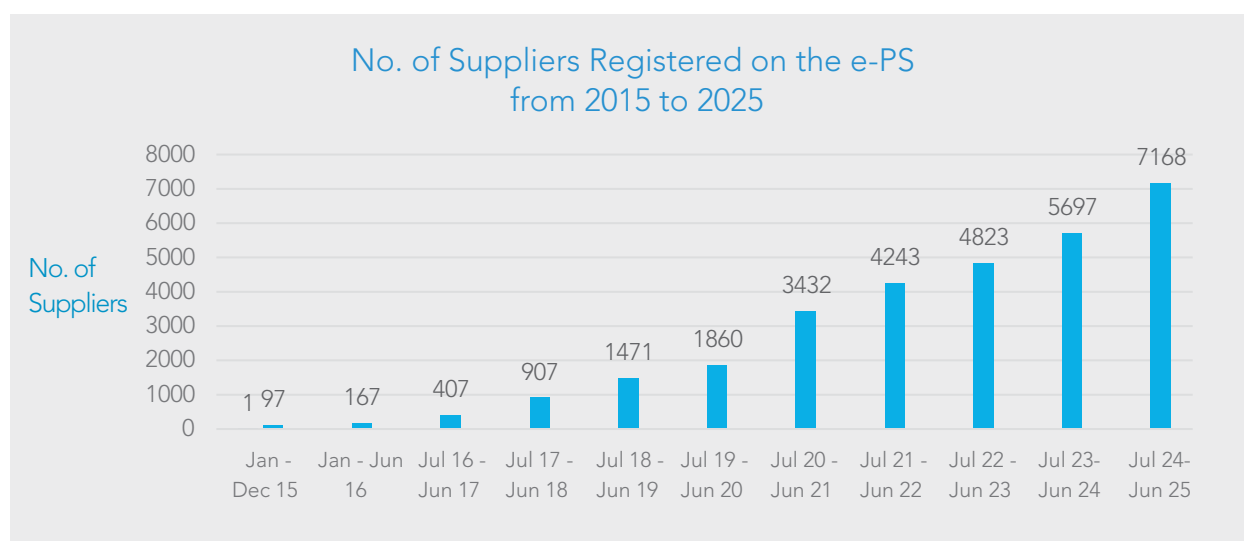


Figure 5

11. Procurement /Helpdesk e-Ticketing System

- 11.1 The Ticketing System was successfully implemented in 2025 to streamline communication and enhance service delivery between the PPO, public bodies, and suppliers on e-PS. The system replaces traditional email correspondence with a centralized digital platform that allows users to log, track, and manage their queries or requests efficiently.
- 11.2 This implementation marks a major step forward in improving transparency, accountability, and response time in procurement-related communication. The platform enables systematic tracking of issues, better workload management, and real-time monitoring of response performance through automated dashboards and reports.
- 11.3 Overall, the successful rollout of the ticketing system reinforces the organization's commitment to digital transformation, process efficiency, and improved stakeholder interaction across the public procurement ecosystem.

12. e-Procurement capacity building

- 12.1 One of the key functions of the PPO is to conduct training and capacity-building activities for public bodies and suppliers to ensure the effective implementation of procurement reforms. During the financial year 2024–2025, the PPO continued to enhance stakeholders' proficiency in the use of the e-Procurement System (e-PS) through a series of structured training sessions and workshops.
- 12.2 Training for officials of public bodies covered the end-to-end procurement process, including bid publication, evaluation, and contract award, with the objective of improving operational efficiency and ensuring compliance with the Public Procurement Act (PPA). For suppliers and contractors, dedicated sessions were organised on registration, electronic bid submission, and the use of Digital Signature Certificates.
- 12.3 Continuous user support was provided through the e-Procurement Help Desk for suppliers, while public bodies benefited from personalised assistance through designated Single Points of Contact (SPOCs) during the on-boarding process. SPOCs also provided on-the-job training to ensure effective use of the system.

12.4 Training activities were conducted at the PPO's dedicated facility equipped with 20 computers. The PPO also collaborated with institutions such as the Civil Service College and Mauritius Polytechnics to broaden the reach and quality of its capacity-building initiatives.

12.5 Training Participation

- Across all e-PS training categories, 204 participants were invited.
- A total of 145 participants attended (71%), while 59 were absent (29%).

12.6 Training Feedback:

12.6.1 Feedback forms were used to assess participants' understanding of the e PS. Overall comprehension was satisfactory, although certain areas were identified for further focus, and trainers have been advised to emphasise these in future sessions.

13. Framework Agreement

13.1 A Framework Agreement is a standing arrangement between one or more public bodies and one or more suppliers that defines the terms, prices, and conditions under which specific procurements can be made over a set period. These agreements are particularly suitable for repetitive or urgent requirements. Framework Agreements accelerate procurement by eliminating repetitive procedures, stimulate competition through aggregated demand, enhances planning and reduce overall procurement costs.

13.2 Since their introduction in 2013, the PPO has supported numerous public bodies in implementing this approach for goods, works, and services. Public bodies are now empowered to renew their Framework Agreements independently, without direct assistance from the PPO. For public bodies that have not yet adopted Framework Agreements, the PPO provides guidance and clearance on draft bidding documents prior to their launching.

13.3 During the 2024–2025 financial year, the PPO assisted in establishing the following Framework Agreements:

No.	Framework Agreement	Public Body	Duration (Years)	Value (MUR M)
1	Construction and Upgrading of Drains and Associated Works	National Development Unit	2	850
2	Construction and Installation of Traffic and Road Safety Devices	Traffic Management and Road Safety Unit	3	782
3	Electrical Works in Government Buildings	Energy Services Division	2	120
4	Cleaning and Desilting of Watercourses and Other Cleaning Works	City Council of Port Louis	1	35
5	Supply and Installation of Bus Shelters	Traffic Management and Road Safety Unit	3	90

13.5 Impact of Framework Agreements

13.5.1 During the 2024–2025 financial year, the implementation of Framework Agreements enabled public bodies to streamline procurement for recurring goods, works, and services, reducing administrative delays and costs. The agreements covered essential sectors including infrastructure, traffic management, energy, and municipal services, with a combined value exceeding MUR 1.8 billion. By fostering competition, ensuring transparency, and standardizing procurement processes, these agreements contributed to greater efficiency and value for public expenditure, while empowering public bodies to manage repeat procurements independently.

14. ISO

14.1 Commitment to Excellence

In the pursuit of excellence and continuous improvement, the PPO has successfully maintained ISO 9001:2015 certification.

14.2 What ISO Means for Us

14.2.1 The ISO 9001:2015 standard provides a framework to improve quality and service delivery for public sector organisations. By implementing it, the PPO ensures that its processes are efficient, services meet global benchmarks, and teams are empowered to deliver.

14.2.2 Key benefits of ISO certification include:

- Accurate guidance to perform key tasks
- Stronger risk management and compliance
- A culture of excellence and continuous improvement

14.3 Highlights from Last Surveillance Audit

14.3.1 The annual surveillance audit concluded full compliance to the Quality Management System. The auditors confirmed that documented processes, controls, and records meet the standard's requirements. Senior management are fully committed while robust process controls are in place for quality assurance and control.

14.3.2 Auditors commended the transparency in processing Debarment of Suppliers. They also appraised PPO's mechanism for Issuing Directives and Circulars and its process for updating public procurement legislations.

14.4 Impact

14.4.1 The positive surveillance result in maintaining certification status, reinforcing confidence and strengthening commitment to improve further to address forthcoming challenges.

15. Public Private Partnership (PPP)/ Build Operate Transfer (BOT) Projects

15.1 During the reported period, 21 projects followed the PPP/BOT route and were at different stages. The status as at end of the Financial Year were as follows:

SN	Title of Project	Contracting Authority
EVALUATION FOR THE RECRUITMENT OF TRANSACTION ADVISOR		
1	New Flacq Teaching Hospital - Phase II	Ministry of Health and Wellness
STRUCTURING/ FEASIBILITY STUDY STAGE		
2	Student Accommodation and Cultural Exchange Park (HEC) at Côte d'Or	Higher Education Commission (HEC)
3	MIE Campus at Côte d'Or	Mauritius Institute of Education (MIE)
4	Education House including an Academy of Education Professionals at Côte d'Or	Ministry of Education and Human Resource
5	Academy of Design and Innovation (ADI) Eco Campus at Côte d'Or	Academy of Design and Innovation (ADI)
6	Construction of Technical Education Centre at Ebène (Ex - Sir Rampersad Neerunjun Training Centre)	Institute of Technical Education and Technology (ITET)
7	Le Batelage, Ex-Sugar Storage, Bel Ombre	Ministry of Arts and Culture
8	Restoration and Conservation of Ex-Beaugeard Government School	Ministry of Arts and Culture
9	Village des Artistes at Batterie de l'Harmonie	Ministry of Arts and Culture
10	Upgrading of La Nicolière Water Treatment Plant	Central Water Authority (CWA)
11	Implementation of a Solar PV System at St Martin Wastewater Treatment Plant	Wastewater Management Authority (WMA)
12	Fleet Management System	Ministry of Land Transport
13	Modern Warehouse for pharmaceutical products at Côte d'Or	Ministry of Health and Wellness
14	State-of-the Art Cardiac Centre at Côte d'Or	Ministry of Health and Wellness
15	National Health Laboratory Services Centre at Côte d'Or	Ministry of Health and Wellness

AWAITING APPROVAL TO MOVE TO PROCUREMENT PHASE

16	Construction of New PSEA Building at Côte d'Or	Private Secondary Education Authority (PSEA)
17	UTM Campus at Côte d'Or	University of Technology Mauritius (UTM)
18	Revamping of Professional Drivers Training Centre at Forest Side	Mauritius Institute of Training and Development (MITD)
19	Construction of a Hall of Residence for University of Mauritius at Réduit	University of Mauritius (UOM)

PREPARATION OF REQUEST FOR PROPOSAL FOR PRIVATE PROMOTER

20	New Roche Bois Pumping Station and Baie du Tombeau Wastewater Treatment Plant	Wastewater Management Authority (WMA)
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AWARD OF CONTRACT TO PRIVATE PROMOTER

21	Integrated Waste Processing Facility at Laventure and La Chaumière	Ministry of Environment, Solid Waste Management and Climate Change (Solid Waste Management Division)
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15.2 The Integrated Waste Processing Facilities (IWPF) at Laventure and at La Chaumière projects were awarded by the Ministry of Environment, Solid Waste Management and Climate Change (Solid Waste Management Division) to Sotravic Limitée on 6 August 2024. To uphold the policy of the Government on Circular Economy, these projects will provide the essential infrastructure and accompanying operational services to recover valuable materials from waste. The Concession Period for each project will be for a period of 27 years i.e. 18 months as Construction period and 25 years and 6 months as Operation and Maintenance.

15.3 Assistance from ALSF to the BOT Projects Unit

15.3.1 The African Legal Support Facility (ALSF) under the aegis of the African Development Bank (AfDB) provided assistance to the Build Operate Transfer (BOT) Projects Unit in 2024/2025 through a grant support. The purpose of ALSF assistance consisted of the following:

- (i) The preparation of template RFP (one-stage) document for private promoters for PPP projects; and
- (ii) Template RFP for the recruitment of Transaction Advisors.

15.3.2 Following a procurement exercise for the selection of a Legal Counsel to carry out the above tasks, the ALSF recruited Gide Loyrette Nouel, which is based in France, in association with its local counterpart, Legis and Partners Ltd. The University of Mauritius (UOM) Hall of Residence BOT Project was used as the case study to produce the templates.

15.3.3 PPP Regional Cooperation

- 15.3.3.1 The COMESA has started an initiative to assist its Members States on the implementation of Public Private Partnership (PPP) projects, which includes, amongst others, the development of a Model PPP law and PPP Guidelines. A workshop was held from 21 to 23 October 2024 at Lusaka for the validation of the final version of these documents. Mr. D. Khoodeeram, Ag. Head of the BOT Projects Unit, attended the Workshop together with representatives of the Ministry of Finance and the Central Procurement Board.
- 15.3.3.2 The Members unanimously validated the model documents and agreed that no further amendments would be required to the validated version. The COMESA Secretariat would thereon initiate the procedures for the approval of the Template Documents by the Council of Ministers.

16. Hyperlink - Regulations, Directives and Circulars

- 16.1** In order to facilitate users to have quick and easy access to relevant regulations, circulars and directives, PPO has uploaded a hyperlinked version of the Public Procurement Act on its website on 8 July 2025, providing direct access to the relevant subsidiary legislation and policy instruments. The availability of this version has been officially communicated to all public bodies through Circular No. 8 of 2025, informing them of its use for reference and implementation purposes.
- 16.2** This initiative was a pressing priority aimed at improving the coherence, transparency, and efficiency of procurement operations by ensuring that users can easily navigate between the Act and its supporting legal and policy documents. The hyperlinking exercise also supports improved compliance and facilitates reference by public bodies, oversight institutions, and other stakeholders involved in public procurement.

17. Advice to Stakeholders

- 17.1** The PPO provides guidance to stakeholders on the procurement legal framework and procedures through various channels, including emails, letters, and face-to-face meetings.
- 17.2** During the financial year 2024-2025, a total of 465 written responses were issued in response to requests from Ministries, Departments, and statutory bodies.
- 17.3** In addition, 93 meetings were held to provide further assistance and support to public bodies during the same period.

18. Compliance Monitoring

- 18.1** Pursuant to Section 7A (1) of the PPA, this Office is empowered to -
- request for such information, records and other documents as it may require from the CPB or any public body;
 - examine such records or other documents; and
 - carry out procurement audit.
- 18.2** In line with the above, the Compliance Monitoring Unit conducted Procurement Audit in 14 public Bodies as targeted for the financial year 2024-2025. A list of those public bodies is mentioned hereunder.

SN	Public Body
1.	Mauritius Cane Industry Authority
2.	Ministry of Education, Tertiary Education, Science and Technology
3.	Ministry of Health and Wellness
4.	Mauritius Digital Promotion Agency (MDPA)
5.	Ministry of Gender Equality and Family Welfare
6.	Pay Research Bureau
7.	Municipality Council of Curepipe
8.	Mahatma Gandhi Institute
9.	Mauritius Institute of Health
10.	Mauritius Examination Syndicate
11.	Ministry of National Infrastructure
12.	Ministry of Energy and Public Utilities
13.	Municipality Council of Port Louis
14.	Sir Seewoosagur Ramgoolam National Hospital

18.3 The objective of a compliance audit is to assess the level of compliance by public bodies with the provisions of the Act, Regulations and Directives issued by the Policy Office.

18.4 On completion of an on-site audit exercise, a draft report, including recommendations, is submitted to the public body for its views and comments and, where considered appropriate, a follow-up meeting is held to clarify issues. Subsequently, a final report is submitted to the public body, which is required to initiate remedial actions as recommended.

18.5 Based on the review of procurement records and findings from on-site audits conducted during the reporting year, the following key weaknesses were identified:

- Delays or non-submission of the Returns of Procurement Activities (ROPA) and the Annual Procurement Plan.
- Inaccurate or inappropriate cost estimations undermining budget reliability.
- Absence of a pre-determined timeframe for bid evaluation when constituting the Bid Evaluation Committee, contrary to the requirements of the relevant Circular.
- Bid evaluation exercises not aligned with the methodology prescribed in the Bid Evaluation Guide.
- Failure to request tax clearance certificates from selected suppliers, as mandated by the applicable Directive.
- Excessive procurement lead times relative to established Key Performance Indicators (KPIs).
- Non-compliance with the instructions regarding submission of performance security as stipulated in the bidding documents.
- Weak or absent contract management practices following award of contract.
- Inadequate procurement planning resulting in split purchases and repeated procurement of items below Rs 100,000 within the same financial year.
- Non-adherence to recent amendments to the Public Procurement Act (PPA) 2006 and Public Procurement Regulations (PPR) 2008, particularly concerning low-value procurement and revised procedures for direct procurement.

19. Exclusion, Suspension & Debarment

19.1 *Exclusion*

19.1.1 In line with Section 35A of the PPA and Directive 75 issued by the PPO, a public body may exclude a bidder, supplier or consultant from participating in a *bidding exercise or award of a procurement contract* for a period of six months due to significant or repeated deficiencies in contract performance.

- 19.1.2 During the financial year 2024–2025, a total of seventeen suppliers were excluded from participation in public procurement proceedings in accordance with Section 35A of the Public Procurement PPA and Directive 75 issued by the PPO, following recommendations from the respective Performance Review Committees. The exclusions primarily stemmed from significant delays in contract execution, failure to deliver goods and services as per specifications, and repeated instances of non-performance that adversely affected project implementation.

19.2 Suspension and Debarment

- 19.2.1 Section 53 of the PPA provides a list of grounds under which a contractor may be suspended and debarred. The procedure regarding the suspension and debarment of bidder, supplier or consultant is laid in the Public Procurement (Suspension and Debarment) Regulations 2008.

For the Financial year 2024-2025, three applications for suspension and debarment were submitted to the PPO. However, due to lack substance, the applications were set aside.

- 19.2.2 For transparency purposes and to help inform other public bodies, PPO maintains a list of suspended or debarred bidder, supplier or consultant on its website, available at: <https://ppo.govmu.org/Pages/Suspended-Debarred-Disqualified-Suppliers.aspx>

20. Membership of APPN

- 20.1 Mauritius is a member of the African Public Procurement Network (APPN), which is an association bringing together the structures in charge of public procurement in 46 African countries. It was created in 2018, in Lomé, where it is headquartered. The main objective of APPN is to promote development and regional integration through active cooperation between its members with a view to improving public procurement. To achieve this goal, the network has become a regular and sustainable learning and networking platform for its members.

21. International Collaboration and Knowledge Sharing

- 21.1 In line with its mandate to promote excellence, transparency, and continuous improvement in public procurement, the PPO actively engages in international collaboration and knowledge exchange initiatives.
- 21.2 These interactions enable the Office to both share Mauritius' institutional experience and best practices and learn from regional and international developments in procurement governance, capacity development, and digital transformation.

21.3 Through its participation in regional forums, partnerships with development institutions, and hosting of study visits, the PPO contributes to strengthening institutional linkages and peer learning among African countries.

21.4 Such initiatives not only enhance regional cooperation and harmonization of procurement systems but also reinforce Mauritius's role as a model of good governance and innovation in the field of public procurement.

21.5 Visit of the Delegation from Office of Auditor General of Uganda

21.5.1 On Friday, 7 March 2025, PPO welcomed a delegation of thirteen officials from the Office of the Auditor General of Uganda. The visit formed part of a knowledge exchange initiative aimed at understanding Mauritius' public procurement framework and the PPO's contribution to good governance.

21.5.2 The Ugandan delegation interacted with PPO officials and was briefed on the Office structure, mandate, and major achievements. The session provided an opportunity to share experiences and best practices in strengthening public procurement systems and oversight mechanisms.



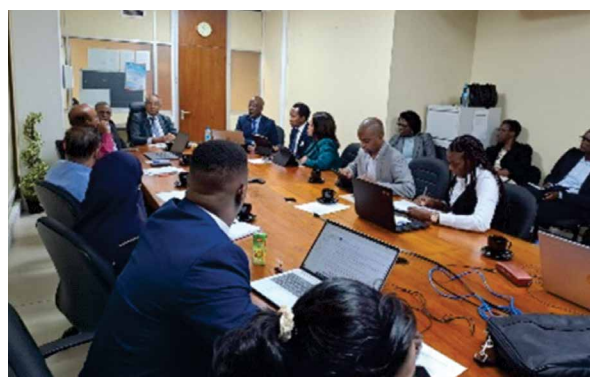
21.6 Country Portfolio Performance Review (CPPR) workshop



- 21.6.1 On 27 March 2025, the African Development Bank (AfDB), in collaboration with the Ministry of Finance, conducted a Country Portfolio Performance Review (CPPR) workshop. The objective of this workshop was to assess the performance of AfDB-supported projects and ensuring their alignment with the country's strategic development priorities as well as the AfDB's Country Strategy Paper.
- 21.6.2 Mr. A. Mudhoo, Consultant at the PPO, delivered a presentation on the milestones and key achievements stemming from the technical assistance provided for the assessment of the existing electronic procurement system. The PPO was also showcased as one of the success stories under the AfDB's technical assistance programme.

21.7 Visit of the Delegation from Namibia

- 21.7.1 A delegation comprising twelve officials from Namibia undertook a study visit to PPO on Monday, 19 May 2025. The purpose of the visit was to gain a comprehensive understanding of the establishment and implementation of procurement job categories within public entities in Mauritius.



- 21.7.2 As part of their mission, the delegation also met with representatives from the CPB, the PMCA Unit, and the IRP.

21.8 Visit of the Delegation from the Seychelles

- 21.8.1 A delegation comprising seven officials from Seychelles visited PPO on Monday, 26 May 2025, with the objective of gaining an overview of Mauritius.

e-PS. During the visit, the delegation attended a detailed demonstration of the e-Procurement platform and held discussions with representatives from the Central Procurement Board (CPB), the Procurement Management and Compliance Agency (PMCA), and the Independent Review Panel (IRP).



22. Review of the e-PS System

22.1 Since the current e-PS, implemented in 2015, has reached the end of its economic life, it is proposed to replace same by a new and enhanced Electronic Government Procurement (e-GP) System. Based on the recommendations of the e-GP Expert, hired under a grant by the AfDB, the new platform shall modernize public procurement processes, improve transparency, and enable the collection of more reliable data across the procurement cycle.

22.2 The forthcoming e-GP system will feature:

- Dynamic and responsive user interface
- Advanced data analytics and AI capabilities
- e-Catalogue functionality
- Open Contracting Data Standard compliance
- Configurable workflows and automated controls
- Integration with e-Payment and national systems
- Support for Sustainable and Green Procurement

22.3 The PPO will undertake an Early Market Engagement (EME) aiming to sound the market about the existing solutions with proven track record which may be customised to meet the above requirements.

23. Review of the Procurement Legal Framework

23.1 In line with the 2023/2024 budgetary measures, the PPO has been mandated to undertake a comprehensive review of the public procurement legal framework in Mauritius. The objective of this exercise is to modernize and strengthen the current system to ensure greater transparency, efficiency, accountability, and value for money in the use of public funds.

23.2 To this end, a dedicated team has been established at the PPO to lead the redrafting of the existing procurement framework. The review will focus on addressing current gaps and challenges, streamlining procedures, and introducing modern procurement tools and practices consistent with international standards.

- 23.3** The revised framework will also aim to promote fair competition, enhance integrity in the procurement process, and facilitate greater participation of small and medium enterprises. In addition, it will provide the necessary legal basis for the adoption of innovative procurement approaches such as sustainable and e-procurement, contributing to a more effective and future-ready public procurement system in Mauritius.

24. Return on Procurement Activities (ROPA) Platform

- 24.1** In order to enhance policy formulation and support the PPO in fulfilling its mandate to collect information from the Board, the Review Panel, and public bodies on procurement activities as well as to monitor compliance with the Act, the PPO, in collaboration with the Government Online Centre (GOC), is developing an online platform for the submission of procurement returns by public bodies.
- 24.2** This platform will provide a more user-friendly interface for data submission and will facilitate the analysis and generation of reports based on the information provided. The system aims to improve efficiency, accuracy, and timeliness in the collection and processing of procurement data.
- 24.3** The platform is expected to be operational by the end of 2025.

PPO Staff List

No.	Name	Designation
1	SEETOHUL Prem Anand	Director
2	DWARKA Sudakshina	Confidential Secretary
3	BALGOBIN Priya	Member
4	ALLYBOKUS Moussa .E	Member
5	MUDHOO Anund	Consultant
6	HANSA Moussa	Lead Analyst
7	PEERALLY Bibi Nourazia	Manager Procurement & Supply
8	TUHOBOL Dana Lutchmee	Manager Procurement & Supply
9	MORAGHEN Gerard	Manager Procurement & Supply
10	Abdul Rahiman (SAMSODIEN) Rahzia	Assistant Manager Procurement & Supply
11	RAMSEWAK Lata Devi	Assistant Manager Procurement & Supply
12	PANYANDEE Veevagy	Principal Procurement and Supply Officer
13	JAHANGEER Fazil	Analyst/Senior Analyst
14	BABAJEE BABBOO Jeneeta	Analyst/Senior Analyst
15	BHOROSAH PAUPEGADOO Esha	Analyst/Senior Analyst
16	JAUNKY-RUGHOO Sevita	Analyst/Senior Analyst
17	MOHABIR Jakesh Sharma	Assistant System Analyst / Senior Assistant System Analyst
18	LOBIN Reshma	Data Entry Officer
19	RAGNUTH Darshana	Assistant Procurement and Supply Officer
20	SUJEEUN Ritesh	Management Support Officer
21	DHURMAH Tushaar	Management Support Officer
22	SEEBALUCK Kushal	Management Support Officer
23	SOOKLALL Pooshan Gavin	Management Support Officer
24	NUNKOO Diksha	Management Support Officer
25	CHEDEMBRUN Vishagen	Management Support Officer
26	RAMKURRUN Kodita	Management Support Officer
27	RAMDASS Deevash	Project Coordinator
28	JABOSEEA Raveena	Word Processing Operator
29	DOMUN Nadjia Salmaa Bint Ahmad	Service to Mauritius
30	PERYAGH Bhashita	Service to Mauritius
31	OORIAH Pravita	Receptionist/Telephonist
32	THITHUJA Hiren	Consultant- Nextenders PVT Ltd
33	KUMAR Amit	Consultant- Nextenders PVT Ltd
34	CALCATEEA Kunal	Office Auxiliary
35	RAPHAEL Marie Rose Natasha	Office Auxiliary

BOT Unit		
No.	Name	Designation
36	KHOODEERAM Deopraakash	Ag.Head BOT Unit/Lead Analyst
37	BALLOO Dev Anand	Consultant
38	LIONG FAH Corrinne	Analyst/Senior Analyst
39	PURAHOO Roubinta	Analyst/Senior Analyst





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